

City of Port Colborne Committee of the Whole Budget Meeting Addendum

Date: Thursday, March 11, 2021

Time: 6:30 pm

Location: Council Chambers, 3rd Floor, City Hall

66 Charlotte Street, Port Colborne

Pages

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4. Staff Reports

4.1. 2021 Rate Budgets, 2021-80

a. Staff Presentation Regarding 2021 Rate Budget and Rate

Setting

Rate Budget & Rate Setting

Water - Wastewater - Storm Sewer



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Average Household Comparison Cubic Meter Statistics

Rate Budget

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Average Household Comparison

	Port Colborne	Local Area Municipalities *
Property Taxes	\$3,434^	\$4,099
Water / Wastewater	\$1,343~	\$997
	\$4,777	\$5,097

^{*} Calculated as simple average

^ Includes storm sewer charges

Property Taxes = Assessment Water / Wastewater = Water Loss and I&I



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Business Comparison

Comparison by BMA Management Consulting of Local Area Municipalities

Business and Commercial

14% to 21% Less

Business and Commercial (excluding two highest LAMs*)

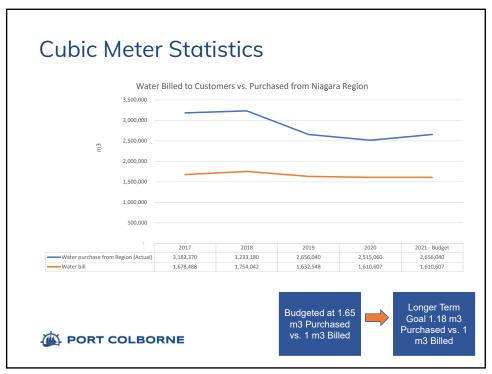
2% to 8% Less

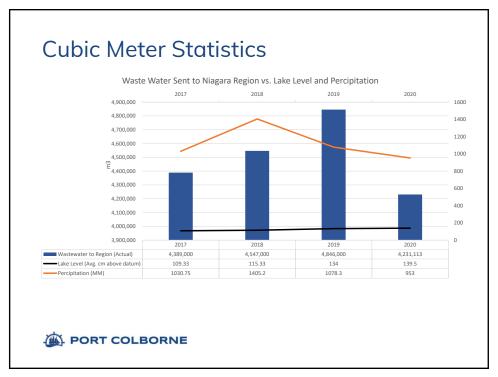
* LAMs refers to Local Area Municipalities

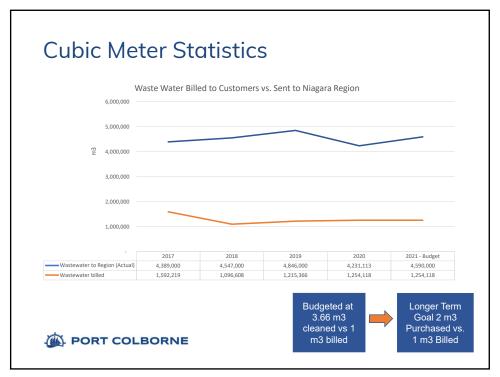


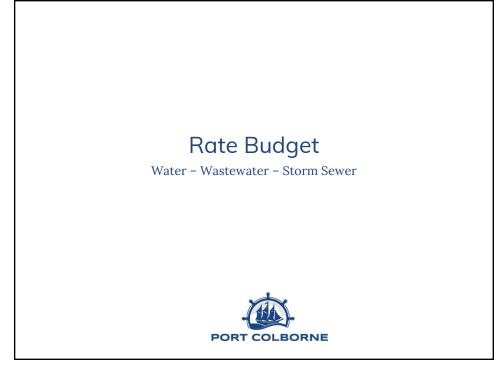
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^{~ 150} m3









Recommendation

That Corporate Services Department 2021-80 be received; and

That the 2021 Rate budget as set out in Appendix A, B, and C of report 2021-80 be approved.

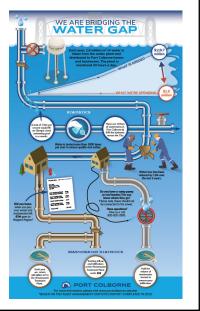


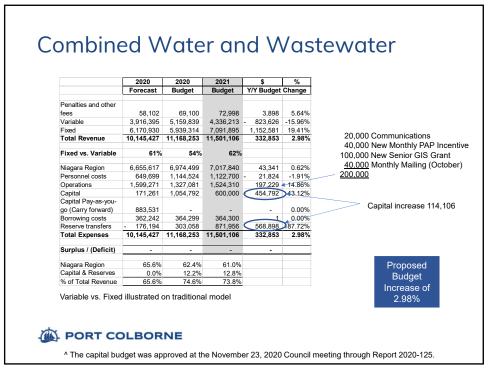
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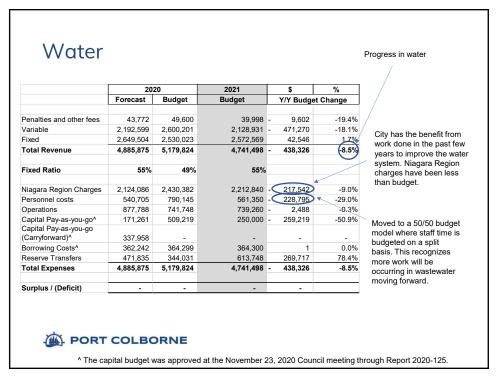
Overview Water and Wastewater

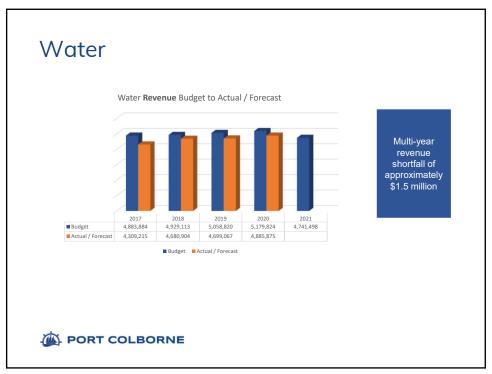
- We have a two-tier water system.
- The Niagara Region cleans the water and wastewater.
- The City buys water from the Niagara Region and distributes it to households. We collect wastewater and send it to the Niagara Region to be cleaned for a fee.
- · Niagara Region represents 61% of the costs.
- · City represents 39% of the costs.

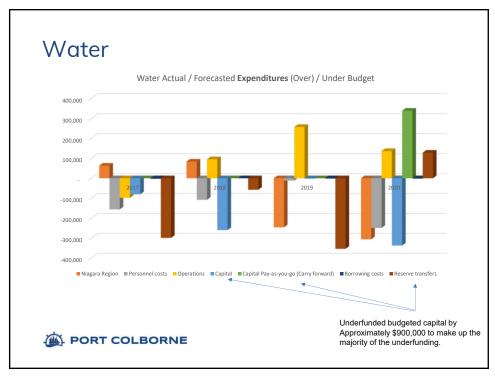






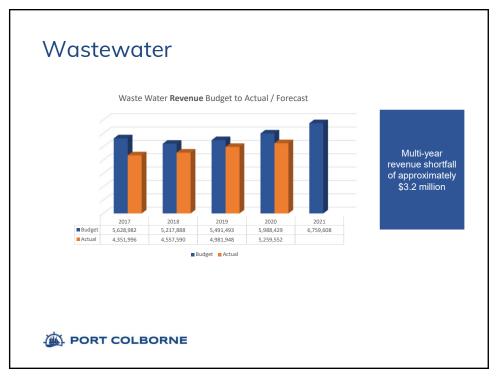


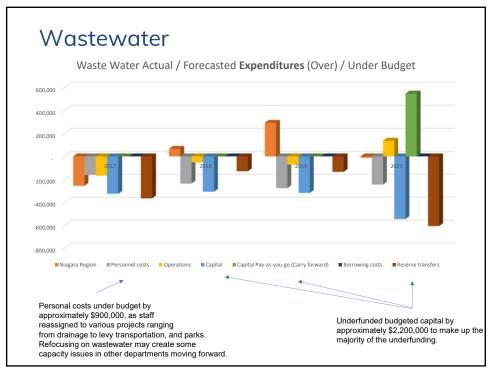


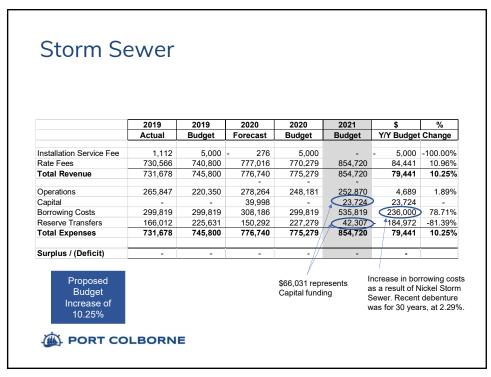


Wastewater Forecast Budget Budget Y/Y Budget Change 33,000 Penalties and other fees 14,330 19,500 13,500 69.2% Variable 1,723,796 2.559.638 2,207,282 352.356 -13.8% Fixed 4,519,326 1,110,035 32.6% 3,521,426 3,409,291 Total Revenue 5,259,552 5,988,429 6,759,608 771,179 12.9% approximately 86% **Fixed Ratio** 67% 57% 67% of every dollar charged for wastewater went to 4,531,531 4,544,117 Niagara Region Charges 4,805,000 260.883 5.7% pay Niagara Region charges 561,350 Personnel costs 108,994 354,379 206,971 58.4% 721,483 Operations 585,333 785,050 199,717 34.1% Capital Pay-as-you-go^ 545,573 350,000 -35.8% Capital Pay-as-you-go (Carryforward)^ 545,573 Borrowing Costs[^] Reserve Transfers 648,029 40,973 258,208 299,181 -730.2% **Total Expenses** 5,259,552 5,988,429 6,759,608 771,179 12.9% Surplus / (Deficit) Variable vs. Fixed illustrated on traditional model Balanced revenue shortfall of approximately \$700,000. Estimated Reserve balance is \$NIL. M PORT COLBORNE ^ The capital budget was approved at the November 23, 2020 Council meeting through Report 2020-125.

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Capital Funding to Replacement Cost

	Water	Wastewater	Storm Sewer
Capital Funding (Pay-as-you-go)	\$ 863,748	\$ 608,208	\$ 66,031
Replacement Cost [^]	\$ 1,158,787	\$ 633,038	\$ 684,886
	\$ (295,039)	\$ (24,830)	\$ (618,855)
Additional budgetary increase required*	34%	4%	937%

Caveat is the replacement cost assumes annual spend and that the functions of the system are operating as intended.

^{*} At this time, staff are not recommending these additional budgetary increases to fund this difference.



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Capital Funding to Amortization

	Water	Wastewater	Storm Sewer
Capital Funding (Pay-as-you-go)	\$ 863,748	\$ 608,208	\$ 66,031
Amortization	\$ 636,214	\$ 368,763	\$ 363,382
	\$ 227,534	\$ 239,445	(\$ 297,351)
Additional budgetary increase required*	(26%)	(39%)	450%

Illustrates amortization is a historically looking view and our infrastructure is significantly aged.

^{*} At this time, staff are not recommending these additional budgetary increases to fund this difference.



[^] Based on PSD Research Consulting Asset Management Status Report performed in 2019.

Capital Projects Example

Example of a project for 2021 – Maintenance Holes







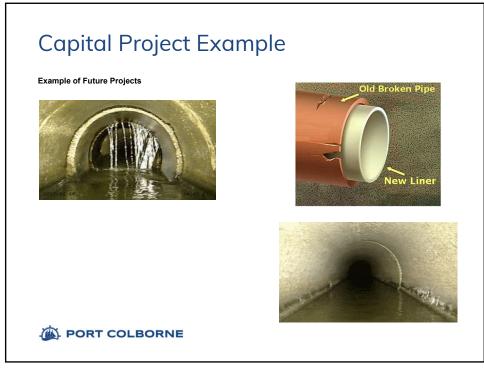
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Capital Projects Example

Example of Smoke Testing – Finding Eavestrough to Sanitary







Forecasted Reserve Balances

	Approximate Balance
Water	\$ 700,000
Wastewater	\$NIL
Storm Sewer	\$ 470,000

As of December 31, 2020

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Recommendation

That Corporate Services Department 2021-80 be received; and

That the 2021 Rate budget as set out in Appendix A, B, and C of report 2021-80 be approved.



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Rate Setting

Water - Wastewater - Storm Sewer

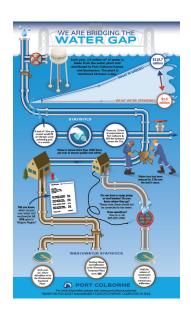


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Overview Rate Setting

- · Rates are set either on a fixed or variable basis.
- · Historically the City has used a combination of fixed and variable for water and wastewater, and all fixed for storm sewer (although the rate was only implemented in 2019).
- · Some municipalities also consider social economic factors supported by grants through an application process.
- · The following slides highlight status quo, moving residential wastewater to fixed and the impact of providing grants for Seniors on GIS.





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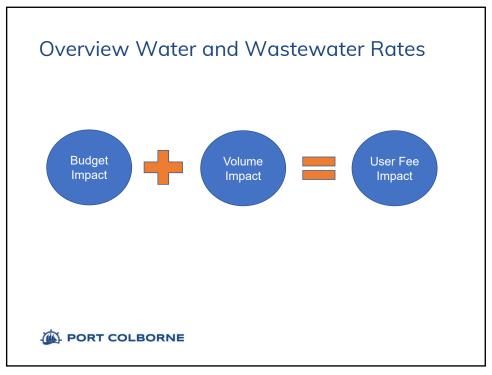
Recommendation

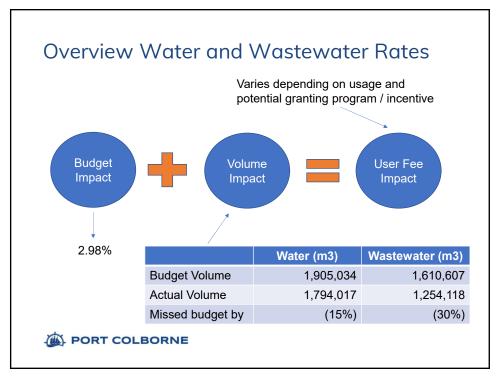
That Corporate Services Department 2021-84 be received; and

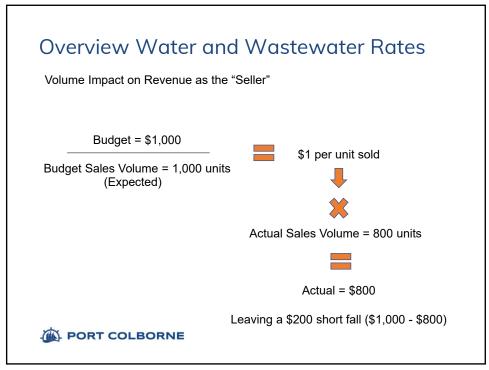
That the 2021 Water, Wastewater and Storm Sewer Rates as set out in page 5 and 8 of Report 2021-84 be approved.

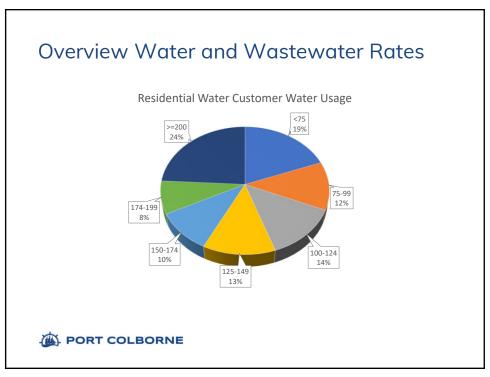


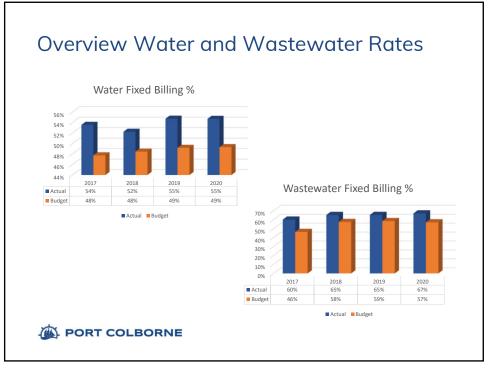
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Seniors on Guaranteed Income Supplement

Two different amounts (options) are proposed in this budget. Amounts will be discussed on the following slides.

To qualify the following conditions are recommended to be required:

- Applicant (or spouse) is a water and wastewater rate payer and considered responsible for the account; and
- 2. Applicant (or spouse) is 65 years of age or older; and
- 3. Applicant (or spouse) uses the property for which the application is being made for the purpose of their personal residence; and
- Applicant (or spouse) is in receipt of a monthly GIS pursuant to Part II of the Old Age Security Act (Canada)



PAP Incentive

This report recommends a one-time \$25 dollar credit for any resident that signs up for the PAP (Pre-authorized Payment Plan).

Effectively, this is a 2% reduction for most water and wastewater residential customers.

Currently this payment is quarterly (error in the report that said it was currently monthly)

The proposal is to make it monthly as we roll out monthly billing.

Benefits: Helps the customer manage their bill payments and the City collections and cashflow to run the water and wastewater program



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Water and Wastewater - Historical

Residential Example

	\$ 535.64 \$ 930.68			If effe	ve Jan	1	Effective April 1					
				Annua	lize	d Char	ige		Blend	ded	Chang	e
		2020		2021		\$	%		2021		\$	%
Water	\$	395.01	\$	379.72	-\$	15.29	-3.9%	\$	383.54	-\$	11.47	-2.9%
Wastewater	\$	535.64	\$	738.03		202.39	37.8%	\$	687.43		151.79	28.3%
	\$	930.65	\$ ^	1,117.74	\$	187.09	20.1%	\$	1,070.97	\$	140.32	15.1%
Water - Rate	\$	1.365	\$	1.307	-\$	0.06	-4.2%	\$	1.322	-\$	0.043	-3.2%
Wastewater - Rate	\$	1.382	\$	1.886	\$	0.50	36.5%	\$	1.760	\$	0.378	27.4%
	\$	2.747	\$	3.193	\$	0.45	16.3%	\$	3.082	\$	0.335	12.2%





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Water and Wastewater - Historical

Residential Example

If effective Jan 1

Effective April 1

			Annua	lize	d Chan	ge	Blend	ded	Chang	e
	:	2020	2021		\$	%	2021		\$	%
User 200 m3	\$	1,480	\$ 1,756	\$	276	18.7%	\$ 1,687	\$	207	14.0%
User 175 m3	\$	1,411	\$ 1,677	\$	265	18.8%	\$ 1,610	\$	199	14.1%
User 150 m3	\$	1,343	\$ 1,597	\$	254	18.9%	\$ 1,533	\$	191	14.2%
User 125 m3	\$	1,274	\$ 1,517	\$	243	19.1%	\$ 1,456	\$	182	14.3%
User 100 m3	\$	1,205	\$ 1,437	\$	232	19.2%	\$ 1,379	\$	174	14.4%
User 75 m3	\$	1,137	\$ 1,357	\$	221	19.4%	\$ 1,302	\$	165	14.6%





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Water and Wastewaters - Historical

Residential Example

		Blenc	ded	Chang	е	Blended Change w/ PAP										
	2021			\$	%		PAP		2021		\$	%				
User 200 m3	\$	1,687	\$	207	14.0%	-\$	25	\$	1,662	\$	182	12.3%				
User 175 m3	\$	1,610	\$	199	14.1%	-\$	25	\$	1,585	\$	174	12.3%				
User 150 m3	\$	1,533	\$	191	14.2%	-\$	25	\$	1,508	\$	166	12.3%				
User 125 m3	\$	1,456	\$	182	14.3%	-\$	25	\$	1,431	\$	157	12.3%				
User 100 m3	\$	1,379	\$	174	14.4%	-\$	25	\$	1,354	\$	149	12.3%				
User 75 m3	\$	1,302	\$	165	14.6%	-\$	25	\$	1,277	\$	140	12.4%				





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Water and Wastewater - Historical

Residential Example

		Blended Change w/ Senior GIS								Blended Change w/ Senior GIS + PAP							
	Senior GIS 2021			\$		PAP		2021		\$		%					
	-\$	152	\$	1,536	\$	55	3.7%	-\$	25	\$	1,511	\$	30	2.1%			
/	-\$	152	3	1,458	\$	47	3.3%	-\$	25	\$	1,433	\$	22	1.6%			
	-\$	152	\$	1,381	\$	39	2.9%	-\$	25	\$	1,356	\$	14	1.0%			
	-\$	152	\$	1,304	\$	30	2.4%	-\$	25	\$	1,279	\$	5	0.4%			
	-\$	152	\$	1,227	\$	22	1.8%	-\$	25	\$	1,202	-\$	3	-0.2%			
	-\$	152	\$	1,150	\$	14	1.2%	-\$	25	\$	1,125	-\$	11	-1.0%			
			-\$ 152 -\$ 152 -\$ 152 -\$ 152 -\$ 152 -\$ 152	-\$ 152 \$ -\$ 152 \$ -\$ 152 \$ -\$ 152 \$ -\$ 152 \$ -\$ 152 \$ -\$ 152 \$	Senior GIS 2021	Senior GIS 2021	Senior GIS 2021 \$ -\$ 152 \$ 1,536 \$ 55 -\$ 152 \$ 1,458 \$ 47 -\$ 152 \$ 1,381 \$ 39 -\$ 152 \$ 1,304 \$ 30 -\$ 152 \$ 1,227 \$ 22	Senior GIS 2021 \$ % -\$ 152 \$ 1,536 \$ 55 3.7% -\$ 152 \$ 1,458 \$ 47 3.3% -\$ 152 \$ 1,381 \$ 39 2.9% -\$ 152 \$ 1,304 \$ 30 2.4% -\$ 152 \$ 1,227 \$ 22 1.8%	Senior GIS 2021 \$ % P	Senior GIS 2021 \$ % PAP -\$ 152 \$ 1,536 \$ 55 3.7% -\$ 25 -\$ 152 \$ 1,458 \$ 47 3.3% -\$ 25 -\$ 152 \$ 1,381 39 2.9% -\$ 25 -\$ 152 \$ 1,304 \$ 30 2.4% -\$ 25 -\$ 152 \$ 1,227 \$ 22 1.8% -\$ 25	Senior GIS 2021 \$ % PAP -\$ 152 \$ 1,536 \$ 55 3.7% -\$ 25 \$ -\$ 152 \$ 1,458 \$ 47 3.3% -\$ 25 \$ -\$ 152 \$ 1,381 \$ 39 2.9% -\$ 25 \$ -\$ 152 \$ 1,304 \$ 30 2.4% -\$ 25 \$ -\$ 152 \$ 1,227 \$ 22 1.8% -\$ 25 \$	Senior GIS 2021 \$ % PAP 2021 -\$ 152 \$ 1,536 \$ 55 3.7% -\$ 25 \$ 1,511 -\$ 152 \$ 1,458 \$ 47 3.3% \$ 25 \$ 1,433 -\$ 152 \$ 1,381 \$ 39 2.9% -\$ 25 \$ 1,356 -\$ 152 \$ 1,304 \$ 30 2.4% -\$ 25 \$ 1,279 -\$ 152 \$ 1,227 \$ 22 1.8% -\$ 25 \$ 1,202	Senior GIS 2021 \$ PAP 2021 -\$ 152 \$ 1,536 \$ 55 3.7% -\$ 25 \$ 1,511 \$ -\$ 152 \$ 1,458 \$ 47 3.3% \$ 25 \$ 1,433 \$ -\$ 152 \$ 1,381 \$ 39 2.9% -\$ 25 \$ 1,356 \$ -\$ 152 \$ 1,304 \$ 30 2.4% -\$ 25 \$ 1,279 \$ -\$ 152 \$ 1,227 \$ 22 1.8% -\$ 25 \$ 1,202 -\$	Senior GIS 2021 \$ M PAP 2021 \$ -\$ 152 \$ 1,536 \$ 55 3.7% -\$ 25 \$ 1,511 \$ 30 -\$ 152 \$ 1,458 \$ 47 3.3% -\$ 25 \$ 1,433 \$ 22 -\$ 152 \$ 1,381 \$ 39 2.9% -\$ 25 \$ 1,356 \$ 14 -\$ 152 \$ 1,304 \$ 30 2.4% -\$ 25 \$ 1,279 \$ 5 -\$ 152 \$ 1,227 \$ 22 1.8% -\$ 25 \$ 1,202 -\$ 3			







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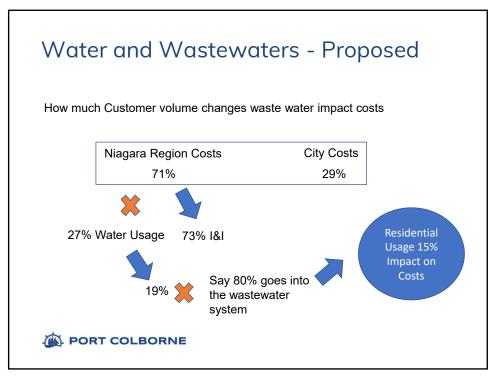
Water and Wastewaters - Proposed

Some factors to consider when establishing the fixed vs. variable ratio:

- · Nature of the costs (variable vs. fixed)
 - How much Customer volume changes impact costs
 - · Importance of access vs. importance for volume (recognizing the system currently does not have a volume constraint)
- Stabilization goals on billing for the customer and corporation
- · Supporting equitable benefit
 - Concept of conservation potential to "game" the system.
 - · Concept of stability leak situations



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Water and Wastewaters - Proposed Variable Water (all meter types) 1.307 Waste Water (all meter types) Waste Water (all non - 5/8 to 3/4 residential meter types) 1.886 3.193 **Fixed Rate** Meter Ratio Water Waste Water Combined N 5/8 to 3/4 - Residential \$ 379.72 \$ 1,002.38 \$ 1,382.09 N 5/8 to 3/4 - Non-Residential 379.72 \$ 738.03 \$ 1,117.74 N 1 531.60 \$ 1,033.24 \$ N 1 1/2 683.49 \$ 1,328.44 \$ 2,011.94 \$ 1,101.18 \$ 2,140.28 \$ 3,241.46 N 2 2.9 N 3 \$ 4,176.88 \$ 8,118.29 \$ 12,295.17 11 N 4 \$ 5,316.03 \$ 10,332.36 \$ 15,648.40 N 6 \$ 7,974.05 \$ 15,498.55 \$ 23,472.59 N 8 \$ 11,011.78 \$ 21,402.75 \$ 32,414.53 40 \$ 15,188.66 \$ 29,521.04 \$ 44,709.70 N 10 PORT COLBORNE

Water and Wastewaters - Proposed

Residential Example

If effective Jan 1 Effective April 1

		Annual	ized Chan	ge	Blend	ded Chang	е
	2020	2021	\$	%	2021	\$	%
Water	\$ 395.01	\$ 379.72	- 15.29	(-3.9%)	\$ 383.54	- 11.47	(-2.9%)
Wastewater	\$ 535.64	\$ 1,002.38	466.74	87.1%	\$ 885.69	350.05	65.4%
	\$ 930.65	\$ 1,382.09	451.44	48.5%	\$1,269.23	\$ 338.58	36.4%
Water	1.3650	1.3074	- 0.058	-4.2%	1.3218	- 0.0432	-3.2%
Wastewater	1.3820	-			1.3820	-	0.0%
	2.7470	1.3074	- 0.058	-2.1%	2.7038	- 0.0432	-1.6%



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Water and Wastewaters - Proposed

Residential Example

Effective April 1 If effective Jan 1

			Annual	ized	ge	Blended Change																		
		2020		2020		2020		2020		2020		2020		2020		2021		\$	%	2021		\$		%
User 200 m3	\$	1,480	\$	1,644	\$	164	11.0%	\$	1,603	\$	123	8.3%												
User 175 m3	\$	1,411	\$	1,611	\$	200	14.1%	\$	1,561	\$	150	10.6%												
User 150 m3	\$	1,343	\$	1,578	\$	236	17.5%	\$	1,519	\$	177	13.2%												
User 125 m3	\$	1,274	\$	1,546	\$	271	21.3%	\$	1,478	\$	204	16.0%												
User 100 m3	\$	1,205	\$	1,513	\$	307	25.5%	\$	1,436	\$	231	19.1%												
User 75 m3	\$	1,137	\$	1,480	\$	343	30.2%	\$	1,394	\$	258	22.7%												





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Water and Wastewaters - Proposed

Residential Example

	Blend	led	Chang	е	Blended Change w/ PAP								
	2021		\$	%		PAP		2021		\$	%		
User 200 m3	\$ 1,603	\$	123	8.3%	-\$	25	\$	1.578	\$	98	6.6%		
User 175 m3	\$ 1,561	\$	150	10.6%	-\$	25	\$	1,536	\$	125	8.8%		
User 150 m3	\$ 1,519	\$	177	13.2%	-\$	25	\$	1,494	\$	152	11.3%		
User 125 m3	\$ 1,478	\$	204	16.0%	-\$	25	\$	1,453	\$	179	14.0%		
User 100 m3	\$ 1,436	\$	231	19.1%	-\$	25	\$	1,411	\$	206	17.1%		
User 75 m3	\$ 1,394	\$	258	22.7%	-\$	25	\$	1,369	\$	233	20.5%		



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Water and Wastewaters - Proposed

Residential Example

			Blende	hange v	enior G	SIS	Blended Change w/ Senior GIS + PAP								
		Senior GIS 2021			\$ %			PAP		2021	\$		%		
		, ·	212	Φ.	4.050	Φ.	404	0.00/	•	05	Φ.	4.004	•	440	0.00/
User 200 m3		-\$	244	\$	1,359	-\$	121	-8.2%		25	\$	1,334		146	-9.9%
User 175 m3		-\$	244	\$	1,317	-\$	94	-6.7%	-\$	25	\$	1,292	-\$	119	-8.5%
User 150 m3		-\$	244	\$	1,275	-\$	67	-5.0%	-\$	25	\$	1,250	-\$	92	-6.9%
User 125 m3	-1	-\$	244	\$	1,234	-\$	40	-3.2%	-\$	25	\$	1,209	-\$	65	-5.1%
User 100 m3		-\$	244	/ \$	1,192	-\$	13	-1.1%	-\$	25	\$	1,167	-\$	38	-3.2%
User 75 m3		-\$	244	\$	1,150	\$	14	1.2%	-\$	25	\$	1,125	-\$	11	-1.0%

Adjusted from \$152 in earlier option to keep the impact on the user 75 m3 the same.



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Storm Sewer- Proposed

Property Description	Flat Fee per Year	
	2020	2021
Single Family Properties	\$105.00	\$115.50
Multi-Residential 2 to 5 Units	\$183.75	\$202.13
Multi-Residential 6 to 9 Units	\$236.25	\$259.88
Institutional / Multi Res > 10 Units	\$288.75	\$317.63
Small Commerical	\$183.75	\$202.13
Medium Commerical	\$236.25	\$259.88
Large Commercial	\$288.75	\$317.63
Light Industrial	\$393.75	\$433.13
Heavy Industrial	\$498.75	\$548.63
City Owned	\$236.25	\$259.88
CNPI Owned	\$236.25	\$259.88
Hydro One Owned	\$236.25	\$259.88
Niagara Peninsula Housing	\$288.75	\$317.63
Niagara Region	\$236.25	\$259.88
Niagara Regional Housing	\$288.75	\$317.63
Transport Canada Owned	\$236.25	\$259.88
MTO Owned	\$236.25	\$259.88

10% Change



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Storm Sewer- Proposed

Option 1 (Not Recommended)

Do Nothing. In some instances, properties within the Urban Storm Drainage Boundary are charged both the Storm Sewer System Rate and the Municipal Drainage maintenance and repair costs.

This is often confusing, as not all properties immediately drain to both systems; however, some properties on the Storm Sewer System do eventually flow to the Municipal Drains and some properties are only on Municipal Drains but pay both rates.

Municipal Drain charges are larger one-off invoices compared to smaller monthly Stormwater System rate charges. This can also be confusing for property owners who are invoiced for both systems.



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Storm Sewer- Proposed

Option 2 (Not Recommended)

All properties within the Urban Storm Drainage Boundary be identified as either 50%+ immediately draining to the Storm Sewer System OR Municipal Drainage Ditch, and the property be charged only the rate the majority of the property immediately drains to.

This will require staff to identify permeable and non-permeable areas of each property within the Boundary and delineate where most of the stormwater drains, and this percentage can change over time within a property.

It is a highly contentious and labour-intensive undertaking. As Storm Sewer Systems or Municipal Drains are repaired/replaced, the property owners receive larger, one off invoices. Staff also must maintain two rate systems in this scenario.



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Storm Sewer- Proposed

Option 3 (Recommended)

All properties within the Urban Storm Drainage Boundary be charged only the Storm Sewer System rate charge. Any Municipal Drainage works conducted within the boundary will be paid through Storm Sewer System funds.

Under this option, there is only one rate for property owners within the Boundary and staff only maintain one rate system.

The property owners receive regular invoices and as the Storm Sewer System or Municipal Drains are repaired, they are paid for through the previous or future collected funds.

The Storm Sewer System rate will remain proportional to the existing structure and all infrastructure in the Urban Storm Drainage Boundary area is considered one drainage system.



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Implementation Date

Rate changes and Senior GIS Grant Program, if approved, will be effective the 1st of April 2021.

Pre-authorized payment (PAP) program, if approved, will be introduced pre monthly billing which is planned to go live in October 2021.



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Recommendation

That Corporate Services Department 2021-84 be received; and

That the 2021 Water, Wastewater and Storm Sewer Rates as set out in page 5 and 8 of Report 2021-84 be approved.



PORT COLBORNE